

ALLEGAN COUNTY BOARD OF COMMISSIONERS
INDEX
SEPTEMBER 22, 2022 SESSION

JOURNAL 70

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AFTERNOON SESSION

SEPTEMBER 22, 2022 SESSION - INVOCATION, PLEDGE OF ALLEGIANCE, ROLL CALL

1/ The Board of Commissioners of the County of Allegan, State of Michigan, met in the Board Room of the County Services Building in the Township of Allegan on September 22, 2022 at 1:00 P.M. in accordance with the motion for adjournment of September 8, 2022, and rules of this Board; Chairman Storey presiding.

The invocation was offered by District #2 Commissioner Storey.

The Deputy County Clerk led the Board in the Pledge of Allegiance to the flag.

Upon roll call the following members answered as Commissioners for the respective Districts:

DIST #1	DEAN KAPENGA	DIST #5	TOM JESSUP
DIST #2	JIM STOREY	DIST #6	GALE DUGAN
DIST #3	MAX THIELE	DIST #7	RICK CAIN
DIST #4	MARK DeYOUNG		

COMMUNICATIONS

2/ Deputy Clerk Tien noted to the board that they received the following communication:

1. Resolution from Jackson County rejecting private money for funding elections

SEPTEMBER 8, 2022 SESSION MINUTES - ADOPTED

3/ Moved by Commissioner Dugan, seconded by Commissioner Cain to approve the minutes for the September 8, 2022 session as distributed. Motion carried by voice vote. Yeas: 7 votes. Nays: 0 votes.

PUBLIC PARTICIPATION - COMMENTS

4/ Chairman Storey opened the meeting to public participation and the following individual offered comment:

1. Monterey Township Supervisor Henry Reinart addressed the board with his interest in being on the 911 Policy and Procedure Board.

AGENDA - ADOPTED AS PRESENTED

5/ Moved by Commissioner DeYoung, seconded by Commissioner Dugan to adopt the meeting agenda as presented. Motion carried by voice vote. Yeas: 7 votes. Nays: 0 votes.

PRESENTATIONS - STUDENT/FAMILY ASSISTANCE PROGRAM UPDATE

6/ Charles Nechtem of Charles Nechtem Associates gave an update to the board via Zoom on the student/family assistance program in regards to mental health support services.

INFORMATIONAL SESSION - PROSECUTING ATTORNEY

7/ Prosecuting Attorney Myrene Koch presented the 2021 annual report for the Prosecutors Office.

ADMINISTRATIVE REPORTS

8/ Administrator Sarro noted his written report was submitted to Commissioners. Highlights included Charles Nechtem & Associates contract extension; wellness contract; workers compensation contract; facility planning; courthouse and youth home carpeting; pavement maintenance schedule; vaccinations; State Bar of Michigan plaque; and Gun Lake watercraft launch.

Broadband Project Manager Jill Dunham updated the board on the RFP for broadband.

INTRODUCTIONS

9/ Administrator Sarro and Executive Director of Services Dan Wedge introduced Whitney Ehresman to the board. She was recently hired as the Allegan County Transportation Director.

BREAK - 2:42 P.M.

10/ Upon reconvening at 2:55 P.M., the following Commissioners were present: Commissioner Kapenga, Storey, Thiele, DeYoung, Jessup, Dugan and Cain. Absent: None.

FINANCE COMMITTEE - CLAIMS & INTERFUND TRANSFERS

10/ **WHEREAS**, Administration has compiled the following claims for September 16, 2022 and September 23, 2022; and

WHEREAS, the following claims, which are chargeable against the County, were audited in accordance with Section 46.61 to 46.63, inclusive, M.C.L. 1970 as amended and resolutions of the Board; and

WHEREAS, said claims are listed in the 2022 Claims folder of the Commissioners' Record of Claims.

September 16, 2022

	TOTAL AMOUNT CLAIMED	AMOUNT ALLOWED	AMOUNT DISALLOWED
General Fund – 101	170,460.02	170,460.02	
Parks/Recreation Fund – 208	5,114.06	5,114.06	
Friend of the Court Fund – Cooperative Reimb – 215	1,158.37	1,158.37	
Health Department Fund – 221	22,966.10	22,966.10	
Register of Deeds Automation Fund – 256	581.46	581.46	
Indigent Defense Fund – 260	18,709.22	18,709.22	
Central Dispatch Fund – 261	412.85	412.85	
CDBG Program Income Fund – 277	1,250.00	1,250.00	
Grants – 279	7,754.89	7,754.89	
Sheriffs Contract – Wayland Township – 286	1,356.33	1,356.33	
Transportation Fund – 288	86,800.41	86,800.41	
Child Care Fund – 292	21,909.43	21,909.43	
Veterans Relief Fund – 293	943.31	943.31	
Senior Services Fund – 298	5,666.00	5,666.00	
Capital Improvement Fund - 401	2,765.00	2,765.00	

Delinquent Tax Revolving Fund – 516	13,802.81	13,802.81	
Tax Reversion 2020 – 621	66.83	66.83	
Tax Reversion 2018 – 629	2,258.00	2,258.00	
Fleet Management/Motor Pool – 661	796.54	796.54	
Self-Insurance Fund – 677	218.59	218.59	
Drain Fund – 801	30,408.75	30,408.75	
TOTAL AMOUNT OF CLAIMS	\$395,398.97	\$395,398.97	

September 23, 2022

	TOTAL AMOUNT CLAIMED	AMOUNT ALLOWED	AMOUNT DISALLOWED
General Fund – 101	127,864.24	127,864.24	
Parks/Recreation Fund – 208	124.28	124.28	
Friend of the Court Fund – Other – 216	2,478.19	2,478.19	
Health Department Fund – 221	11,615.00	11,615.00	
Solid Waste/Recycling – 226	45,062.40	45,062.40	
Animal Shelter – 254	2,098.25	2,098.25	
Register of Deeds Automation Fund – 256	500.67	500.67	
Indigent Defense Fund – 260	720.43	720.43	
Central Dispatch Fund – 261	4,719.71	4,719.71	
CDBG Program Income Fund – 277	33.00	33.00	
Transportation Fund – 288	5,100.32	5,100.32	
DHHS Board – 290	3.38	3.38	
Child Care Fund – 292	4,394.10	4,394.10	
Veterans Relief Fund – 293	1,043.39	1,043.39	
Senior Services Fund – 298	64,168.18	64,168.18	
Capital Improvement Fund - 401	9,475.81	9,475.81	
Delinquent Tax Revolving Fund – 516	4,519.39	4,519.39	
Tax Reversion – 620	1,541.00	1,541.00	
Revolving Drain Maintenance Fund – 639	50.41	50.41	
Fleet Management/Motor Pool – 661	1,620.00	1,620.00	
Self-Insurance Fund – 677	279.24	279.24	
Drain Fund – 801	37,338.83	37,338.83	
TOTAL AMOUNT OF CLAIMS	\$324,750.22	\$324,750.22	

THEREFORE BE IT RESOLVED that the Board of Commissioners adopts the report of claims for September 16, 2022 and September 23, 2022.

Moved by Commissioner DeYoung, seconded by Commissioner Dugan to adopt the report of claims for September 16, 2022 and September 23, 2022. Motion carried by roll call vote. Yeas: 7 votes. Nays: 0 votes.

ACTION ITEMS:**2023 FINAL BUDGET - SET PUBLIC HEARING**

12/ WHEREAS, consistent with the Uniform Budgeting Act, the County Administrator has submitted a recommended balanced budget to the Board of Commissioners; and

WHEREAS, the Board of Commissioners has accepted the recommended budget for final consideration.

THEREFORE BE IT RESOLVED that along with consideration of the final proposed budget, the Board of Commissioners has set a public hearing at 7:00 P.M. at the Annual Board Meeting on October 13, 2022, for review of the 2023 budget.

Moved by Commissioner Thiele, seconded by Commissioner Dugan to approve the resolution as presented. Motion carried by voice vote. Yeas: 7 votes. Nays: 0 votes.

COVID-19 SUPPORT - EXTEND STUDENT/FAMILY ASSISTANCE CONTRACT

13/ Commissioners discussed the extension of the student/family assistance contract with Charles Nechtem and Associates that was approved on September 23, 2021.

Moved by Commissioner Kapenga, seconded by Commissioner DeYoung to approve the resolution as presented.

Moved by Commissioner Dugan, seconded by Commissioner Cain to table discussion until further information is received. Motion carried by roll call vote. Yeas: Thiele, DeYoung, Jessup, Dugan and Cain. Nays: Kapenga and Storey.

DISCUSSION ITEMS:**TRANSPORTATION - ADOPT AMERICANS WITH DISABILITIES ACT (ADA) POLICY**

14/ WHEREAS, the Allegan County Board of Commissioners (Board) approved the Transportation Americans with Disabilities Act Policy on December 9, 2021; and

WHEREAS, the Michigan Department of Transportation (MDOT) and the Federal Transit Administration (FTA) now require the use of a template that includes additional information regarding reasonable modifications of ADA policies and procedures.

THEREFORE BE IT RESOLVED, the Board hereby approves the Transportation Americans with Disabilities Act Policy, revised September 22, 2022, as attached, effective immediately.

Moved by Commissioner Dugan, seconded by Commissioner Thiele to take immediate action and approve the resolution as presented. Motion carried by voice vote. Yeas: 7 votes. Nays: 0 votes.

**ALLEGAN COUNTY
POLICY**



TITLE: Americans with Disabilities Act (ADA)
CATEGORY: Procedure and Guidelines
POLICY NUMBER: OP-002
SCOPE OF AUTHORITY: Service Area

APPROVED BY: Allegan County Board of Commissioners

EFFECTIVE DATE: August 13, 2015
LAST REVISED DATE: September 22, 2022
LAST REVIEWED DATE: September 22, 2022

TYPE OF ACTION: Michigan Department of Transportation (MDOT)/Federal Transit Administration (FTA) Compliance

1. PURPOSE:

To ensure that citizens with disabilities are afforded the same rights and privileges as non-disabled people. This policy is developed in accordance with Title II and III of the Americans with Disabilities Act of 1990.

2. SERVICE AREA(s) AFFECTED:

Allegan County Transportation Services.

3. DEFINITIONS:

- 3.1 Americans with Disability Act – ADA: Legislation passed in 1990 that prohibits discrimination against people with disabilities.
- 3.2 Michigan Department of Transportation – MDOT: A constitutional government agency in the US of Michigan.
- 3.3 Federal Transit Administration – FTA: An agency within the United States Department of Transportation (DOT) that provides financial and technical assistance to local public transportation systems.
- 3.4 Allegan County Transportation – ACT: A County service area focused on meeting the strategic transportation needs of our citizens.

4. ADA COMPLAINT AND REASONABLE MODIFICATION POLICY:

Allegan County Transportation is committed to complying with the provisions outlined in the Americans with Disabilities Act regarding barrier free access to all County programs, services, and activities.

Title II and III of the Americans with Disabilities Act of 1990 (ADA) provides that no entity shall discriminate against an individual with a disability in connection with the provision of transportation services. Title II of the ADA prohibits state and local governments from discriminating against people with disabilities. Title III establishes accessibility requirements for places of public accommodation. The law sets forth specific public transit requirements for vehicle and facility accessibility and the provision of service, including access to fixed route bus and complementary paratransit service. Allegan County Transportation is committed to providing safe and reliable transportation to all people without discrimination.

The attached flyer (Attachment A) will be posted in all transit agency buses, facilities, and websites.

5. ALLEGAN COUNTY TRANSPORTATION RESPONSIBILITIES AND ADA COMPLAINTS:

If Allegan County Transportation receives a complaint regarding discrimination against an individual under the ADA, ACT will respond within 30-days of receiving the complaint and will work to resolve the issue with the complainant as quickly as possible. This may involve legal assistance and/or mediation. ACT will document all of the process, including the resolution, and notify the Michigan Department of Transportation (MDOT) Office of Passenger Transportation (OPT). ACT will keep the complaint and all related documents on file for at least one year. ACT will keep a summary of all complaints filed for at least five years. Records will be made available to MDOT OPT upon request.

5.1 What information should my ADA complaint include?

Your written ADA complaint should provide the following information:

1. Your full name, address, telephone number, and e-mail address where ACT can reach you during the day and evening.
2. The name of the party discriminated against, if known.
3. The name of the person you believe committed the discrimination, if known.
4. A brief description of the alleged discrimination and the dates they occurred.
5. Other information you feel is necessary to support your complaint, including copies (not originals) of relevant documents.
6. Information about how to communicate with you effectively. Please let ACT know if you want written communications in a specific format (e.g., large print, Braille, electronic documents).

To guide you in providing the requested information, you may use the attached ADA complaint form. (Attachment B)

5.2 How do I file an ADA complaint by email?

Include all of the information listed above (5.1), either in the body of the email or in an attachment. Attach any relevant documents to your email. Send your complaint to transportation@allegancounty.org. You will receive a reply email confirming that your complaint has been received within 48 business hours. Please keep a copy of your complaint and the reply email for your records. If you do not receive a reply email, please contact Allegan County Transportation at (269) 686-4529.

5.3 What happens after my complaint is received?

After a complaint is received, ACT will inform you of its action, which may include:

1. Contacting you for additional information or copies of relevant documents.
2. Working with you to resolve the issue.
3. Referring your complaint for possible resolution through the U.S. Department of Justice ADA Mediation Program.
4. Referring your complaint to another federal agency with responsibility for the types of issues you have raised.

5.4 How can I find out the status of my complaint?

Allegan County Transportation will review each complaint carefully. If you have not heard from ACT within three weeks, please contact ACT at (269) 686-4529.

6. REASONABLE MODIFICATIONS:

Public agencies that provide designated public transportation shall make reasonable modifications in policies, practices, or procedures when the modifications are necessary to avoid discrimination on the basis of disability or to provide program accessibility to their services. This requirement applies to the means public entities use to meet their obligations under all provisions of the law.

In choosing among alternatives for meeting nondiscrimination and accessibility requirements with respect to new, altered, or existing facilities, or designated or specified transportation services, Allegan County Transportation shall give priority to those methods that offer services, programs, and activities to qualified individuals with disabilities in the most integrated setting appropriate to the needs of individuals with disabilities.

Requests for modification of Allegan County Transportation policies and practices may be denied only on one or more of the following grounds:

1. Granting the request would fundamentally alter the nature of the agency's services, programs, or activities.
2. Granting the request would create a direct threat to the health or safety of others.
3. Without the requested modification, the individual with a disability is still able to fully use the entity's services, programs, or activities for their intended purpose.

Basic process requirements that must be met are:

1. Information on the reasonable modification process must be readily available to the public and must be readily accessible.
2. Advance notice can be required if feasible. Flexibility is also needed to handle requests that are only practicable on the spot.
3. Individuals requesting modifications are not required to use the term "reasonable modification".

6.1 What information should my reasonable modification request include?

1. Your full name, address, telephone number, and e-mail address where ACT can reach you during the day and evening.
2. The name of the party discriminated against, if known.
3. If the request is being made by someone else on behalf of the rider, please provide the advocate's name, relationship to the rider, and telephone number.
4. A description of the rider's disability or disabilities.
5. The service policy or procedure that may need to be modified to allow the rider full access to the transit services provided.
6. How the current service policy or program prevents the rider from using transit service.
7. A description of the specific modification to the current service policy or procedure that you are requesting.
8. Copies (not originals) of any required documentation of disability.

To guide you in providing the requested information, you may use the attached ADA reasonable modification request form. (Attachment C)

6.2 How do I request reasonable modification by email?

Include all of the information listed above (6.1), either in the body of the email or in an attachment. Attach any relevant documents to your email. Send your request to transportation@allegancounty.org. You will receive a reply email confirming that your request has been received within 48 business hours. Please keep a copy of your request and the reply email for your records. If you do not receive a reply email, please contact Allegan County Transportation at (269) 686-4529.

6.3 What happens after my request is received?

After the request is received, ACT will provide a written response of approval or denial within seven days of its receipt.

6.4 How can I find out the status of my request?

ACT will review each request carefully. If you have not heard from ACT within seven days, please contact Allegan County Transportation at (269) 686-4529.

7. APPENDICES:

- A. Attachment A – Procedure to File a Complaint or Request Reasonable Modification
- B. Attachment B – ADA Discrimination Complaint Form
- C. Attachment C – ADA Reasonable modification Request Form

Attachment A

Allegan County Transportation**Procedure to File a Complaint or Request Reasonable Modification Under the Americans with Disabilities Act (ADA)**

If you believe you or another person has been discriminated against under Title II and III of the American with Disabilities Act of 1990 by Allegan County Transportation or one of its employees, you can file a complaint, or alternatively, request reasonable modification, by mail, fax, or email at:

ADA Coordinator
 Allegan County Transportation
 750 Airway Drive
 Allegan, MI 49010
 FAX (269) 673-2190
transportation@allegancounty.org

Take the first step: Before filing your complaint or request, contact the Allegan County Transportation ADA Coordinator to discuss your concerns. The ADA Coordinator can look into the issue and try to come up with an acceptable resolution to the situation.

You may file a complaint or request a reasonable modification in writing with Allegan County Transportation using the following procedures:

1. File a written complaint with Allegan County Transportation as soon as possible, but no later than 180 calendar days after the alleged violation. Requests for reasonable modification may be filed at any time.
2. The written complaint or modification request should be submitted by the complainant and/or their designee.
3. Alternative means of filing complaints and requesting modifications, such as a personal interview or a tape recording, will be made available upon request.
4. The written complaint or modification request should contain the information required by the Allegan County Transportation public policy that is available upon request. Alternative formats and language translations for this document are available on request.
5. Explanation of approval or denial of reasonable modification requests will be made and sent to the requestor within seven calendar days of receipt.
6. Within 15 calendar days of receiving a complaint, Allegan County Transportation will meet with the complainant to discuss the complaint and possible resolutions.
7. Within 15 calendar days of the meeting, Allegan County Transportation will respond in writing or another accessible format. The response will explain the position of Allegan County Transportation and offer options for substantive resolution of the complaint.
8. If the response by the Allegan County Transportation does not resolve the issue, the complainant and/or designee may appeal the decision within 15 calendar days to the Federal Transit Administration Office for Civil Rights.
9. All written documents in the process will be retained by Allegan County Transportation for at least one year.

Attachment B

**Allegan County Transportation
ADA Discrimination Complaint Form**

Instructions: Please fill out this form completely, sign and mail, fax, or email to:

ADA Coordinator
Allegan County Transportation
750 Airway Drive
Allegan, MI 49010
FAX (269) 673-2190
transportation@allegancounty.org

Complainant: _____

Address: _____

City, State and Zip Code: _____

Telephone: Home: _____ Mobile: _____

Person Discriminated Against (if other than the complainant): _____

Address: _____

City, State and Zip Code: _____

Telephone: Home: _____ Mobile: _____

Email Address: _____

When did the discrimination occur? Date: _____

Describe the acts of discrimination, providing the name(s) where possible of the individuals who discriminated:

Signature: _____

Date: _____

Attachment C

Allegan County Transportation

ADA Reasonable Modification Request Form

Instructions: Please fill out this form completely, sign and mail, fax, or email to:

ADA Coordinator
Allegan County Transportation
750 Airway Drive
Allegan, MI 49010
(269) 686-4529
FAX (269) 673-2190
transportation@allegancounty.org

Rider: _____

Street Address: _____

City, State, and Zip Code: _____

Telephone: Home: _____ Mobile: _____

Email address: _____

Person requesting modification (if other than the rider): _____

Address: _____

City, State and Zip Code: _____

Telephone: Home: _____ Mobile: _____

Email Address: _____

Describe the rider's disability or disabilities. _____

Describe the service policy or program that may need to be modified to allow the rider full access to the transit services provided. _____

How does the current service policy or program prevent the rider from using the transit service or program? _____

Please describe the specific modification to the current policy/procedure that you are requesting. _____

How would you like Allegan County Transportation to respond to your request?

- In writing to the address listed above
- By email to the address listed above

If future communications regarding this request are needed in an alternate format, please indicate the appropriate format below:

- large print (font size needed: _____)
- Spanish

This form can be requested in large print by calling (number); TTY (number); or emailing (e-mail address).

Please send the completed form *and any required documentation of disability* to:

ADA Coordinator
Allegan County Transportation
750 Airway Drive
Allegan, MI 49010
FAX (269) 673-2190
transportation@allegancounty.org

Electronic versions of the completed form and scans of required documentation of disability should be sent to (email address).

Allegan County Transportation will provide a written response to your request within seven days of its receipt. To check on the status of the request, call Allegan County Transportation at (269) 686-4529; or email transportation@allegancounty.org.

HUMAN RESOURCES – CHIEF ASSISTANT PUBLIC DEFENDER POSITION WAGE STEP

15/ WHEREAS, through policy, the County Administrator's authority to offer an initial wage step is limited to the midpoint of an established wage range; and

WHEREAS, Human Resources has analyzed the appropriate initial step for the Chief Assistant Public Defender's best-qualified candidate and has recommended Step P (beyond the midpoint).

THEREFORE BE IT RESOLVED, that the Board of Commissioners does hereby authorize the County Administrator to hire the Chief Assistant Public Defender position at Step P within the C51 range; and

BE IT FINALLY RESOLVED, that the Executive Director of Finance is authorized to make any necessary budget adjustments to complete this action.

Moved by Commissioner Dugan, seconded by Commissioner Thiele to take immediate action and approve the resolution as presented. Motion carried by roll call vote. Yeas: 7 votes. Nays: 0 votes.

ELECTED OFFICIALS/CHIEF DEPUTIES – AUTHORIZE RETENTION PAYMENTS

16/ WHEREAS, on September 8, 2022, the Board of Commissioners (Board) authorized the County Administrator to offer and ratify letters of agreement with the twelve bargaining groups, subject to the parameters discussed in closed session surrounding paid time off, retention payments, anniversary dates, and training officer pay; and

WHEREAS, as part of this action, the County Administrator was authorized to update all related county policies with the same parameters for non-bargaining employees.

THEREFORE BE IT RESOLVED the Board authorizes 2022-2023 retention payments for each judge, county-wide elected official (County Clerk/Register of Deeds, Drain Commissioner, Sheriff, Prosecuting Attorney, and Treasurer) and for each of their chief deputies; and

BE IT FURTHER RESOLVED that retention is inclusive of employment with Allegan County as regular part-time or full-time employment prior to holding the elected office or appointment as chief deputy; and

BE IT FINALLY RESOLVED and any break in employment of more than 12 months will result in loss of previous years of service for calculation purposes.

Moved by Commissioner Cain, seconded by Commissioner Kapenga to take immediate action and approve the resolution as presented. Motion carried by roll call vote. Yeas: Kapenga, Storey, DeYoung, Dugan and Cain. Nays: Thiele and Jessup.

APPOINTMENTS – 911 POLICY AND PROCEDURE BOARD

17/ Chairman Storey announced the appointment of the following individual to the 911 Policy and Procedure Board to fill the remainder of a 2-year term; term to expire 7/31/2024.

Henry Reinart, 3341 30th St, Hopkins MI (Township Representative)

Moved by Commissioner Thiele, seconded by Commissioner Dugan to approve the appointment as made. Motion carried by voice vote. Yeas: 7 votes. Nays: 0 votes.

PUBLIC PARTICIPATION - NO COMMENTS

18/ Chairman Storey opened the meeting to public participation and as there were no comments from the public, he closed the meeting to public participation.

FUTURE AGENDA ITEMS

19/ Commissioner Kapenga requested that there be an Emergency Management presentation at a future meeting.

ADJOURNMENT UNTIL OCTOBER 13, 2022 AT 7:00 P.M.

20/ Moved by Commissioner Thiele, seconded by Commissioner Cain to adjourn until October 13, 2022 at 7:00 P.M. The motion carried by voice vote and the meeting was adjourned at 4:00 P.M. Yeas: 7 votes. Nays: 0 votes.



Deputy Clerk

Board Chairperson

Minutes approved during the 00/00/2022 Session